

# City Planning Commission Draft Comprehensive Zoning Ordinance September 2013 Release Public Meetings October 1 - 17, 2013



### **AGENDA**

- Overview of the Process
- Zoning Direction
- Ordinance Review
  - Ordinance Administration / Procedures
  - Zoning Districts/Maps
  - Neighborhood Participation Program
  - Design Review Corridors
  - Mixed Use and Arts & Cultural Districts
  - Site Design: Parking, Stormwater Management, Landscaping.
  - Zoning District Maps
- Timeline

### **PLANNING & ZONING WORKING TOGETHER**

Many people think that planning & zoning are the same – They are actually separate but related functions that work together in making development decisions.

### **Master Plan**

### Zoning Ordinance

- Foundation: Declaration of Goals for the City
- Policy
- Long-Term Vision
- Preferred Land Use
- Preferred Development Character

- Implementation of Goals/Plans
- Regulation
- Specific Expectations
- Specific Zoning Districts
- Specific Design Rules/Guidelines

### **OVERVIEW OF CZO PROCESS**

Starting with the Master Plan process there was a recognition by the CPC that the City's CZO needed to be updated. It has been 40+ years since last update.

### I. Create Zoning Policy during Master Plan process

- Analysis of current ordinance
- Public input on zoning concerns

### II. Zoning approach as part of Master Plan

- Placemaking
- Sustainability

### III. Community discussion of zoning needs

- Community specific zoning issues
- Problems with current ordinance

### IV. Prepare Draft Ordinance

- V. Draft Ordinance Review/Adoption
  - Community discussion
  - Ordinance refinement



### **ZONING DIRECTION - ADMINISTRATION**

To create consistent, predictable and understandable processes that allow administrative flexibility and clearly govern nonconformities.

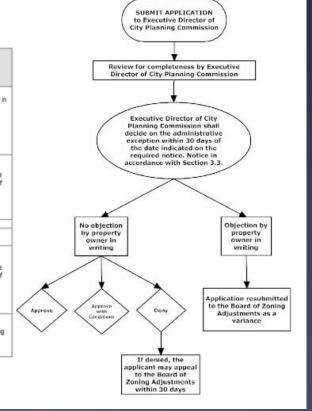
- User-friendly organization
- All terms and uses defined
- More concise text
- Approval standards for all applications
- Clear nonconformity and grandfathering rules
- Self-enforcing and accountability
- Completeness requirement



### ADMINISTRATIVE SUMMARY & FLOWCHARTS

Inclusion of summary table of administrative processes for ease and convenience, and flowcharts that include all application processes and for zoning requests.

TABLE 42: ADMINISTRATIVE SUMMARY TABLE	ZONING TEXT AND MAP AMENDMENTS	CONDITIONAL USE	SITE PLAN REVIEW	VARIANCES	ADMINISTRATIVE EXCEPTIONS	ZONING APPEALS	ZONING VERIFICATION	ZONING INTERPRETATION	SIGN PERMIT
APPLICATION INITIATION	Property owner in the city, a person authorized in writing by the property owner, or the City Council	Property owner in the city, a person authorized in writing by the property owner, or the City Council	Initiated as part of other zoning applications or building permit	Property owner in the city or a person authorized in writing by the property owner	Property owner in the city or a person authorized in writing by the property owner	An aggrieved party or city agency	Property owner in the city or a person authorized in writing by the property owner	Property owner in the city, a person authorized in writing by the property owner, the City Planning Commission, or the City Council	Property owner in the city or a person authorized in writing by the property owner
APPLICATION FILING & COMPLETENESS DETERMINATION	Executive Director of the City Planning Commission	Executive Director of the City Planning Commission	Executive Director of the City Planning Commission	Executive Director of the City Planning Commission	Executive Director of the City Planning Commission	Director of the Department of Safety and Permits	Director of the Department of Safety and Permits	Director of the Department of Safety and Permits	Director of the Department of Safety and Permits
PUBLIC NOTICE	See Section 3.3	See Section 3.3	None	See Section 3.3	See Section 3.3	See Section 3.3	None	None	None
PUBLIC HEARING & RECOMMENDATION	City Planning Commission	City Planning Commission	None	Board of Zoning Adjustments	None	Board of Zoning Adjustments	None	None	None
FINAL DECISION	City Council	City Council	Executive Director of the City Planning Commission, City Planning Commission or City Council, as applicable	Board of Zoning Adjustments	Executive Director of the City Planning Commission	Board of Zoning Adjustments	Director of the Department of Safety and Permits	Director of the Department of Safety and Permits	Director of the Department of Safety and Permits
APPEAL BODY	Orleans Parish Civil District Court	Orleans Parish Civil District Court	Not Applicable (Site Plan Review Part of Other Applications)	Orleans Parish Civil District Court	Board of Zoning Adjustments	Orleans Parish Civil District Court	Board of Zoning Adjustments	Board of Zoning Adjustments	Board of Zoning Adjustments



### **ZONING DIRECTION – ZONING DISTRICTS**

To create place-based zoning districts that reflect those unique 'places' identified in the Master Plan.

- Cumulative use structure eliminated
- Reduction in non-conformities
- Design controls to preserve neighborhood character
- New mixed use districts
- Commercial design standards
- CBD reflects current character, use and form
- Industrial districts reflect purpose (e.g. Marine, Medical Service, etc.)





### **ZONING DIRECTION – DEV'T STANDARDS**

# To create clear standards for sites and uses that allow flexibility, encourage development and protect adjacent uses from impacts.

- Updated accessory structure provisions
- Include provisions for renewable energy and green technologies
- Comprehensive landscape and stormwater management standards
- Updated parking and loading standards with flexibility
- Signs reflect scale of commercial areas





### **ZONING DIRECTION – NEW ZONING MAP**

### Specify which set of zoning district requirements apply to each lot in the City.

- New maps reflect the policies of the Master Plan
- New zoning districts are mapped to allow current desired land use patterns and lot development requirements to continue.
- Newly created districts generally fit local development conditions better than current zoning
- Some new districts are meant to encourage patterns of development

### **USE DISTRICTS – MIXED-USE**

Provides for distinct areas to encourage investment in, and enhance the vitality of existing neighborhoods with mixed residential, commercial and industrial uses in close proximity and create expanded opportunities for new mixed-use communities.

### **MIXED-USE DISTRICTS**

- M-MU Maritime Mixed-Use District
- HU-MU Historic Urban Neighborhood Mixed-Use District
- MU-1 Medium Intensity Mixed-Use District
- MU-2 High Intensity Mixed-Use District
- CBD-2 Mixed-Use District

### **ARTS & CULTURAL DISTRICTS**

Accommodates a limited number of live entertainment uses, including small-scale live entertainment venues, in neighborhood business or mixed-use districts compatible with adjacent residential areas.

### ARTS AND CULTURE OVERLAY DISTRICTS

- Frenchmen Street (between Royal & Esplanade)
- Freret Street (between Napoleon & Jefferson)
- St. Bernard Ave. (between N. Rampart & N. Claiborne)
- St. Claude Avenue (between Press & Poland)
- Newton Street (Newton & Teche Corridors)

In addition to those uses allowed in the base zoning district, development in the overlay district may also include art galleries, cultural facilities, live entertainment venues, restaurants, and amusement facilities.

### ARTICLE 3 – ADMINISTRATIVE PROCEDURES NEIGHBORHOOD PARTICIPATION PROGRAM

# <u>Draft CZO includes provisions for Neighborhood</u> <u>Participation Program (NPP) for each of the</u> <u>following requests:</u>

- Conditional uses
- Planned developments
- Variances (except single- and two-family)
- Zoning Map changes

Requires pre-application meetings; expansion of the notification area from the block face to 300/600 foot radius, early release of staff reports and electronic sign up for e-mail notification.

## ARTICLE 4 - APPLICATIONS & APPROVALS DESIGN REVIEW PROCESS

# Design review is intended to promote quality development and to streamline review process for significant projects,

- Establishes a Design Review Committee as a design-oriented arm of the Planning Commission to forward recommendations forwarded to CPC with site plan review.
- Significant projects include the following:
  - \* Developments over 40,000 sf (citywide)
  - \* Development in identified corridors and intersections:
    - \* Those with 100' + lot frontage
    - \* Those with 7 + Multi-family units
- <u>Ties advisory</u> design review recommendations to overlay districts established in Article 18

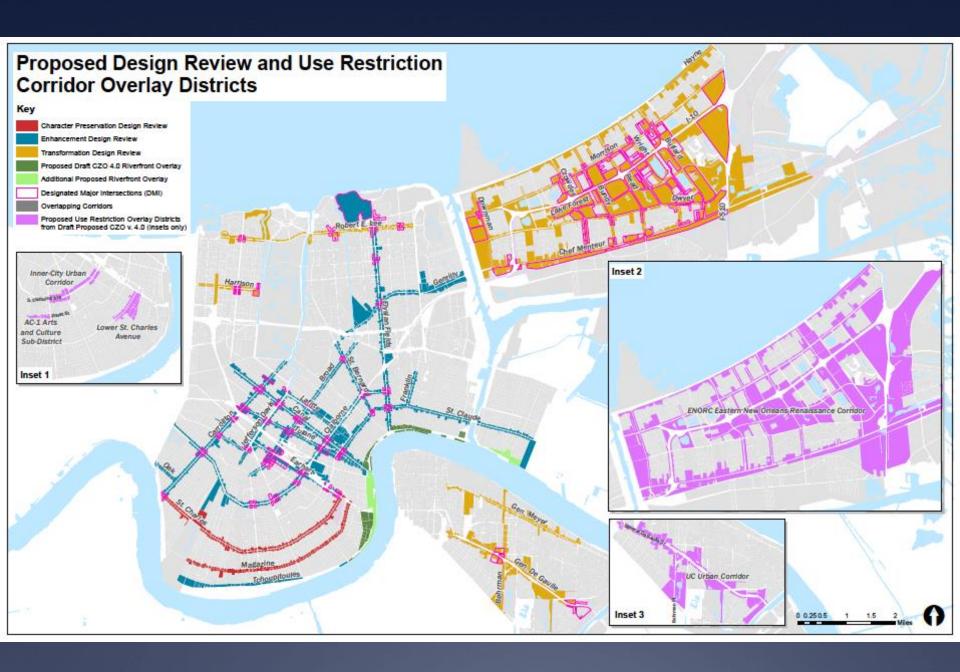
### ARTICLE 4 - APPLICATIONS & APPROVALS DESIGN REVIEW

To balance streamlining of the development process and ensuring that projects with significant impacts on the urban design and aesthetic character of the city receive appropriate scrutiny.

Design review corridors include:

- Mississippi Riverfront (e.g., Elysian Fields to IHNC)
- Character Preservation Corridors (e.g., Magazine St.)
- Enhancement Corridors (e.g., Broad St., Carrollton Ave.)
- Transformation Corridors (e.g., Read, General DeGaulle)

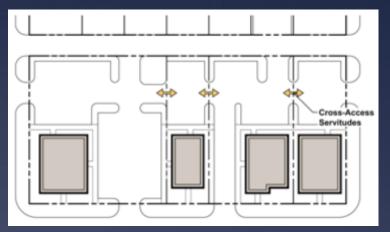
Design review is intended to ensure that new development is compatible in scale, materials, and context - and reinforces established place-based zoning goals and objectives.



### PARKING - VEHICLE/BICYCLE/LOADING

### <u>Provides parking standards reflect "on the ground"</u> realities of historic and non-historic areas.

- Flexibilities & alternatives:
  - Shared parking arrangements
  - Exemptions
  - Adaptive reuse flexibilities
  - Counting of on-street spaces
  - Cross-access servitudes
  - Fee-in-lieu
  - Land-banked parking
- Updated parking requirements per use
- Updated loading requirements
- New bike parking requirements
- Parking design standards
- Limitations on driveways & curb cuts





### LANDSCAPING/STORMWATER MANAGEMENT

Provides the standards to enhance the aesthetic appearance of development and to meet practical and mandated stormwater management requirements.

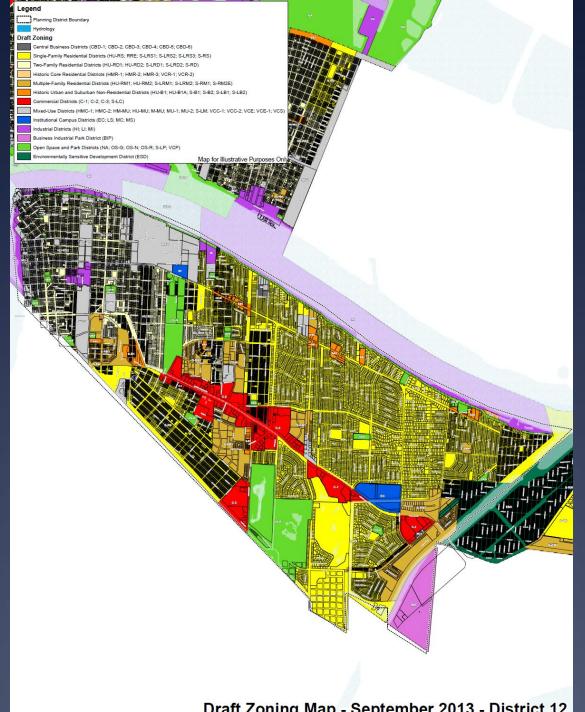
- Developments over 10,000 sf of impermeable surface required to submit separate landscape and stormwater management plans
- Flexibility and encouragement of plant material and landscaping that emphasizes stormwater management
- Increased requirements for on-site water retention and water quality improvements



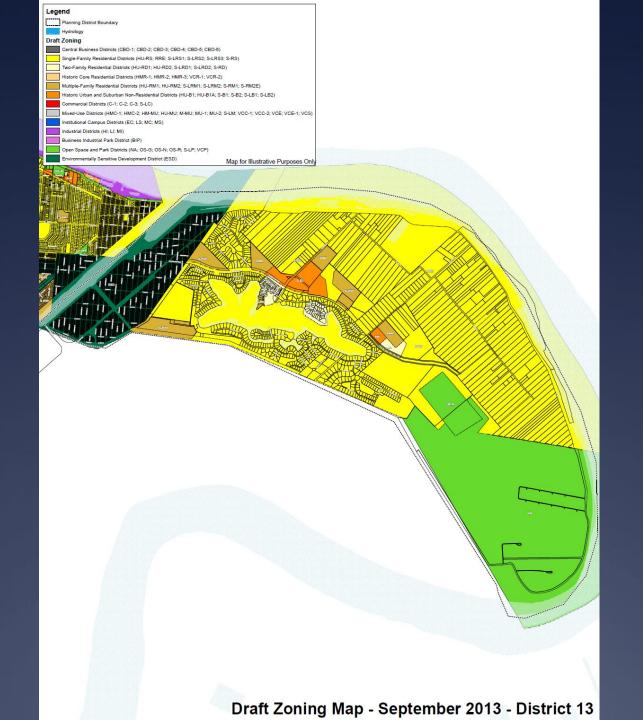


### DRAFT ZONING DISTRICT MAPS

# PLANNING DISTRICTS 12 & 13 Algiers

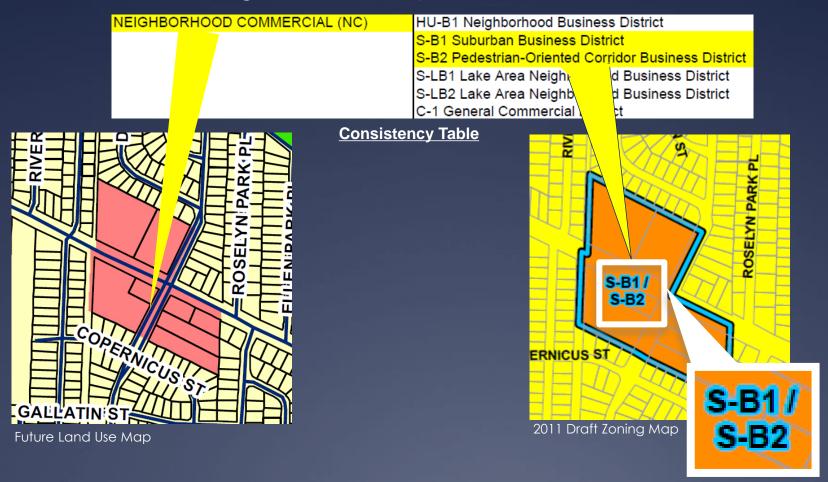


Draft Zoning Map - September 2013 - District 12



### **CREATION OF THE 2013 DRAFT ZONING MAPS**

- \* Draft maps in 2011 presented options for zoning districts
- Options were based on Future Land Use Map (FLUM) in Master Plan using consistency table

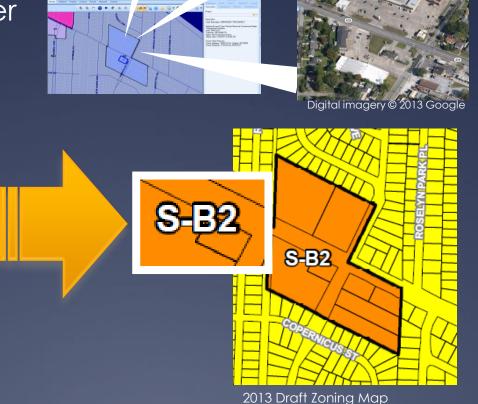


### 2013 DRAFT ZONING SELECTION PROCESS

### \* Recommended zoning was selected with input from:

B-2

- Current zoning
- Current land use
   Assessor's records
   City's permitting system
- Development character
   Aerial photos, site visits
- Public comments



retail building

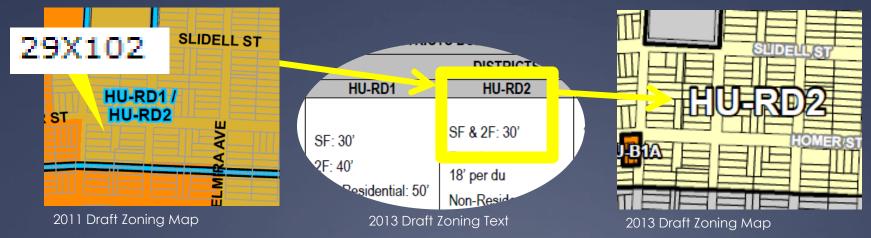
S-B1 S-B2

### HISTORIC URBAN ZONING MAP PRINCIPLES

 Reduce nonconformities by retaining site-specific zoning where consistent with existing or former use and development character

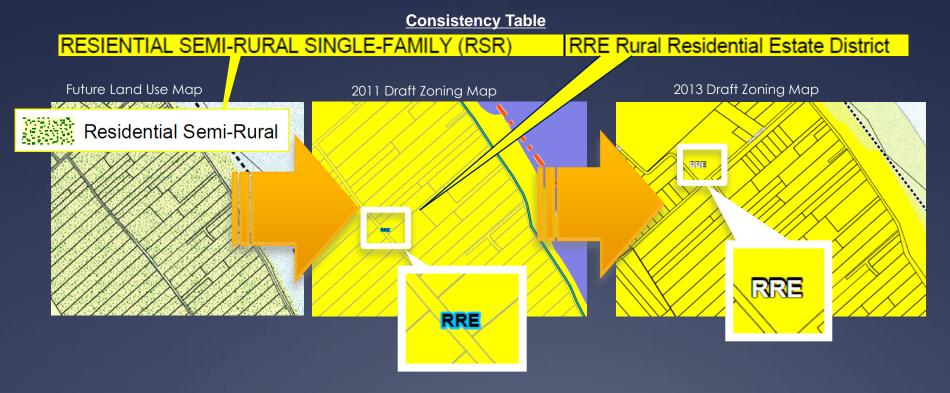


 Historic Urban Two-Family Residential District selection based on predominant lot widths



### PLANNING DISTRICT 13 DRAFT ZONING MAP

- \* Lower Coast has unique Semi-Rural Future Land Use Map designation in Master Plan
- 2013 Draft Zoning for Lower Coast is consistent with 2011 Draft Zoning Map



- Suburban draft zoning districts for English Turn and other areas
- Environmentally Sensitive District (ESD) zoning along G.I.W.W.

### **NEXT STEP: PUBLIC REVIEW & COMMENTS**

# Please review the Draft CZO text and maps and submit comment cards

- All comments will be reviewed and considered
- Comment cards are available at each station and on City website
- Comments will be used to refine Draft text and maps



### **TIMELINE**

#### June - July

CPC review of 2011 Draft: Work Sessions/Comments



Citizen Engagement & Public Draft Preparation: Draft Released to Public for Review

#### October

Community Meetings by Planning District

#### **October - November**

CPC Receives Comments from the Public (deadline November 30, 2013)

#### **December - January**

CPC Preparation of Public Hearing Draft

#### **February**

CPC Requests Formal Consideration and Adoption

### **CONTACT INFORMATION**

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